

CURRICULUM VITAE

1 June 2007

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EDUCATION

Ph.D., The University of Texas at Austin, 1980.

B.A., The Pennsylvania State University, 1973.

WORK EXPERIENCE

2001- Professor and Director of Public Administration, University of Illinois at Chicago
1980-2001 Assistant, Associate, and Professor of Political Science, Miami University; Director of
Graduate Studies, 1995-2001.
1985-86 Lincoln Government Fellow, scholar-in-residence program of the National League of
Cities, Washington, D.C.
1978-80 Senior Policy Analyst, CONSAD Research Corporation, Pittsburgh
1977 Research Associate, Pittsburgh Regional Study Group, Economics Department,
University of Pittsburgh.
1975 Research Fellow, Social Science Research Council, Mexico City

PROFESSIONAL ACTIVITIES, APPOINTMENTS

- Fellow, National Academy of Public Administration (2006)
- Editor (with Susan Clarke and Gary Gaile), *Urban Affairs Review* (2001-)
- Featured columnist on local government fiscal issues, "The Third Rail," *State Tax Notes* (October 2003-)
- Invited member, (St. Louis) Metropolitan Forum Regional Fiscal Reform Panel (2005-07)
- Advisory Board, Budget & Tax Policy Initiative of the Voices for Illinois Children (2006-)
- Co-editor (with Ann O'M. Bowman), *Annual Review of American Federalism, Publius: The Journal of Federalism* (1988-95)
- Editorial board member, *Public Budgeting and Finance* (2002-08), *Publius: The Journal of Federalism* (1995-), *Journal of Public Administration Research and Theory* (1995-97), *Public Works Management & Policy* (1996-), *State and Local Government Review* (1996-98; 2006-08)
- Member, Intergovernmental Issues Panel, US Government Accountability Office, 2004-
- Member, Committee for the Study of the Long-term Viability of Fuel Taxes for Transportation Finance of the Transportation Research Board, a unit of the National Academy of Sciences, 2003-06.
- Member, Steering Committee for the Third National Conference on Transportation Finance, Transportation Research Board, National Academies, 2002-04
- Fellow, Great Cities Institute, University of Illinois at Chicago, 2001-
- CSF: *Publius*, Board Member, 2000-2002

GRANTS and CONTRACTS

- Grant from the Pew Charitable Trusts' Center on the States for the Government Performance Project. Principal Investigator on "infrastructure management" portion of grading states' management capacity (2006-08)
- Grant from Lincoln Institute of Land Policy, "City Revenue Structures, Constraints, and

- Challenges” (2006-07)
- Grant from CEOs for Cities to prepare paper for national meeting, “Financing Infrastructure of the 21st Century City” (Nov 2005-May 2006).
 - Grant from Pew Charitable Trusts for Government Performance Project. Principal Investigator on “infrastructure management” portion of grading states’ management capacity (2004-2006). Published in February 2005 issue of *Governing*.
 - Grant from CEOs for Cities to study Chicago’s vacant land, “The Developability of Vacant Land: The Case of Chicago,” 2002 (with Rachel Weber).
 - Grant from the Brookings Institution Center on Urban & Metropolitan Policy for a study on “Fiscal Capacity of Cities in Shaping Their Land Development Opportunities,” 2001-02.
 - Grant from the Lincoln Institute of Land Policy to study vacant and fringe urban land, “Government and Vacant Land: Creating Cityscapes” (1997-2001).
 - Grant from National League of Cities to monitor the adaptive behavior of a panel of cities over time, project titled “Municipalities in Transition” (1997-).
 - Grant from the National Academy of Sciences/National Research Council to prepare a paper on tax equity and metropolitan areas for the Committee on Improving the Future of U.S. Cities Through Improved Metropolitan Area Governance (1996-1997).
 - Research Challenge Grant (Ohio Board of Regents) to develop a Municipal and Urban Policy Workshop within the Center for Public Management, Miami University (1994-95).
 - Contract with National League of Cities to write annual city fiscal conditions report (1991-).
 - Grant from the National Association of Counties to study county fiscal conditions (1997-99).
 - Gubernatorial (Ohio) Blue Ribbon Task Force on Water Resources Planning and Development, Infrastructure Financing Task Force (1993-1994).
 - Contract with the U.S. Advisory Commission on Intergovernmental Relations to study the impacts of federal and state mandates on education achievement and performance (1993-1994).
 - Co-Principal Investigator on economic development project for Hamilton, Ohio’s Main Street Area Association (May-August 1991).
 - Co-principal investigator on research grant funded by the Lincoln Institute of Land Policy to study public capital mobilization and urban development patterns (1988-1989).
 - Contract with U.S. Advisory Commission on Intergovernmental Relations to study problems and prospects of non-Interstate, federal-aid highway turnback proposal (1987-88).
 - Lincoln Government Fellow, scholar-in-residence program to research municipal capital spending decisions, National League of Cities, Washington, D.C. (1985-86).
 - Consultant to the State of Ohio to assist in preparation of the *Strategic Plan for the Eighties and Beyond* (1984).
 - Principal Investigator to assess state infrastructure needs funded by the Cleveland Foundation and the State of Ohio for U.S. Joint Economic Committee (1983).
 - Contract with U.S. Department of Health and Human Services, Assistant Secretary for Planning and Evaluation, to evaluate Merit Pay System (1981-1982).

PUBLICATIONS

Books/Edited Works

- ❑ Editor, *The Dynamics of Federalism in National and Supranational Political Systems* (Basingstoke and New York: Palgrave, 2007). (with Robert Leonardi)
- ❑ *Terra Incognita: Vacant Land and Urban Strategies* (Washington, DC: Georgetown University Press, 2004) (with Ann O’M. Bowman)
- ❑ Editor, *The Global Review of Federalism*, a special issue of *Publius: The Journal of Federalism* 32:2 (Spring 2002)
- ❑ *Cityscapes and Capital: The Politics of Urban Development*. Baltimore: The Johns Hopkins University Press, 1995. (with Ann O’M. Bowman) (reprinted in paperback edition, 1997)

- ❑ *Cities and Fiscal Choices: A New Model of Urban Public Investment*. Durham, NC: Duke University Press, 1985. (with Richard Moore)
- ❑ *Publius: The Journal of Federalism, Annual Review of American Federalism*, 1988-95 (7 volumes published, summer issues of 1989-1995), coeditor with Ann O'M. Bowman.
- ❑ Series coeditor (with John K. Mahoney) of *Challenge of a New Century: The Future of America's Cities* (Columbus: Ohio Municipal League). Volume I: *A New Agenda for Cities*, 1992 (by Richard Nathan). Volume II: *City Finances, City Futures*, 1993 (by John Mikesell).

Articles

- "Capital Budgets: The Building Blocks for Government Infrastructure" *Government Finance Review* 23:3 (June 2007): 16-22. (with David R. Shock)
- "Local Budgeting and Finance: 25 Years of Developments," *Public Budgeting & Finance* (Special Issue 2005): 3-45 (with Daniel R. Mullins).
- "City Fiscal Conditions in 2004," *State Tax Notes* 34:10 (December 6, 2004): 665-690.
- "Fend-for Yourself Federalism: The Impact of Federal and State Deficits on America's Cities," *Government Finance Review* (October 2003), 36-42. (with Christopher Hoene)
- "Municipal Capital Spending During the 'Boom'," *Public Budgeting & Finance* 22:2 (Summer 2002): 1-20.
- "Life at the Bottom of the Fiscal Food Chain: Examining City and County Revenue Decisions," *Publius: The Journal of Federalism* 30:1-2 (Winter 2000): 159-170. (with Jocelyn M. Johnston)
- "Approaches to Revenue Forecasting by State and Local Governments," *National Tax Association Proceedings-1999* (NTA, 2000): 205-221 (with Marilyn Rubin and Nancy Mantell).
- "State Limits and State Aid: An Exploratory Analysis of County Revenue Structure," *State and Local Government Review* 32:2 (Spring 2000): 86-97. (with Philip A. Russo, Jr. and Jocelyn M. Johnston)
- "Transforming America's Cities: Policies and Conditions of Vacant Land," *Urban Affairs Review* 35:4 (March 2000), 559-581. (with Ann O'M. Bowman).
- "Trends in Infrastructure Funding: The Other Year 2000 Problem," *Government Finance Review* (December 1998), 25-28.
- "Devolution or Abdication?" *Municipal Finance Journal* 17:4 (Winter 1997), 41-45.
- "Local Infrastructure: Intergovernmental Grants and Local Needs," *Public Works Management & Policy* 1:1 (July 1996), 28-39.
- "The State of American Federalism," *Publius: The Journal of Federalism* (Summer 1989-1995). (7 lead articles with Ann O'M. Bowman) "The State of American Federalism, 1990-1991," (with Ann O'M. Bowman and John Kincaid) translated and reprinted in Russian by the Foundation for Social and Political Studies, Moscow, December 1991.
- "Balancing Cities' Books in 1992: An Assessment of City Fiscal Conditions," *Public Budgeting & Finance* 13:1 (Spring 1993), 19-39.
- "Attributes of Development Tools: Success and Failure in Local Economic Development," *Economic Development Quarterly* 6:2 (May 1992), 173-186. (with Ann O'M. Bowman)
- "City Intervention: A Model of the Public Capital Mobilization Process," *Urban Affairs Quarterly* 27:3 (March 1992), 356-374. (with Ann O'M. Bowman)
- "State-Local Relations in the 1990s," *The Annals of the American Academy of Political and Social Science*, vol. 509 (May 1990), 94-105.
- "Cities' Responses to Tax Reform," *Municipal Finance Journal* 10:4 (1989), 319-333.
- "Fiscal Disruptions and City Responses: Stability, Equilibrium, and City Capital Budgeting," *Urban Affairs Quarterly* 23:1 (September 1988), 118-137.
- "Effects of Federal Tax Reform on Local Finances," *Publius: The Journal of Federalism* 18:3 (Summer 1988), 37-50.
- "State Capital Budgeting," *State and Local Government Review* 18:3 (Fall 1986), 95-100.

- “Old Wine in New Bottles? An Analysis and Preliminary Appraisal of the Surface Transportation Assistance Act of 1982,” *Publius: The Journal of Federalism* 16:1 (Winter 1986), 181-197.
- “Notes on Capital Budgeting,” *Public Budgeting and Finance* 4:3 (Autumn 1984), 31-40.
- “The SES Performance Management System and Bonus Awards,” *Review of Public Personnel Administration* 4:2 (Spring 1984), 40-56.
- “Capital Formation, Supply-Side Economics, and the Public Sector,” *Southern Review of Public Administration* 6:4 (Winter 1983), 450-64. (with Richard Moore)
- “The Urban Public Sector as Leading or Lagging Sector in Economic Development,” *The Urban Interest* 4:2 (Fall 1982), 131-40.
- “Developing an Evaluation Design for the Senior Executive Service,” *Review of Public Personnel Administration* 2:3 (Fall 1982), 49-58. (with Mark A. Abramson, Bruce Buchanan, Richard G. Schmidt, Martin Strosberg, and Joseph S. Wholey)

Chapters in Books

- “In the Eye of the Beholder: The Dynamics of Federalism,” in Michael A. Pagano and Robert Leonardi, *The Dynamics of Federalism in National and Supranational Political Systems* (Basingstoke and New York: Palgrave, 2007), pp. 1-18.
- “Vacant Land as Opportunity and Challenge” in Rosalind Greenstein and Yesim Sungu-Eryilmaz, eds. *Recycling the City: The Use and Reuse of Urban Land* (Cambridge, MA: Lincoln Institute of Land Policy, 2004), pp. 15-32 (with Ann O’M. Bowman)
- “Capital Budgets,” in Anne Kinney and Stephen Gauthier, eds., *Handbook on State and Local Government Finance: Concepts and Practices* (Chicago: Government Finance Officers Association, forthcoming [2007]) (with David R. Shock)
- “Metropolitan Limits: Intrametropolitan Disparities and Governance in US Laboratories of Democracy,” in Alan Altshuler, William Morrill, Harold Wolman, and Faith Mitchell, eds. *Governance and Opportunity in Metropolitan America* (Washington, DC: National Academy Press, 1999), pp. 253-292.
- “Good Governance in Federal Polities: Issues for the 21st Century,” in Kousar J. Azam, ed. *Federalism and Good Governance: Issues Across Cultures* (New Delhi: South Asian Publishers, 1998), Ch 2, pp. 11-22.
- “American Federalism: Issues for the Third Century,” in Kousar J. Azam, ed. *Federalism and Good Governance: Issues Across Cultures* (New Delhi: South Asian Publishers, 1998), Ch. 10, pp. 135-155. (with Sheila L. Croucher)
- “Budget Adjustments, City” in Jay Shafritz, ed. *The International Encyclopedia of Public Policy and Administration* (Boulder, CO: Westview Press, 1998), Vol. 1, pp. 225-233.
- “Other Agendas: Prescriptions, Descriptions and Pragmatics,” concluding chapter to *A New Agenda for Cities* (Columbus: Ohio Municipal League, 1992), pp. 97-120.
- “The Price of Leisure: User Fees and Recreational Facilities,” *The Municipal Year Book 1990* (Washington, DC: International City Management Association, 1990), 30-40.
- “Urban Infrastructure and City Budgeting: Elements of a National Urban Policy,” in Marshall Kaplan and Franklin James, eds. *The Future of National Urban Policy* (Durham, NC: Duke University Press, 1990), Ch. 6.
- “An Exploratory Evaluation of the Civil Service Reform Act’s Merit Pay System for GS 13-15’s,” in David Rosenbloom, ed. *Public Personnel Policy: The Politics of Civil Service* (Port Washington, NY: Associated Faculty Press, 1985), Ch. 10.
- “Emerging Issues in Financing Basic Infrastructure,” in Peter Bearse, ed. *Mobilizing Capital: Program Innovation and the Changing Public/Private Interface in Development Finance* (New York: Elsevier, 1982), 423-447. (with Richard Moore)

Other Publications

- “Financing Infrastructure in the 21st Century City,” prepared for CEOs for Cities, April 2006. <http://www.ceosforcities.org/rethink/research/files/CEOsForCitiesFinancingTheCity2006.pdf>
- “Fiscal Recession Continues in 2004,” *Research Brief on America’s Cities* (September 2004). <http://www.nlc.org/content/Files/RMPctyfiscalcondbrf04.pdf>
- “Cities’ Challenges Continue to Worsen in 2003,” Research Brief on America’s Cities (November 2003). http://www.nlc.org/nlc_org/site/files/pdf/fsbrief03a.pdf
- “Cities Confront Tough Choices as Fiscal Conditions Decline—Economic Recovery Threatened,” *Research Brief on America’s Cities* (May 2003) (with Christopher W. Hoene) http://www.nlc.org/nlc_org/site/files/reports/fbrief03a.pdf
- *City Fiscal Structures and Land Development*, A Discussion Paper Prepared for the Brookings Institution Center on Urban and Metropolitan Policy and CEOs for Cities, April 2003. <http://www.brook.edu/dybdocroot/es/urban/publications/paganovacant.pdf>
- *Vacant Land in Cities: An Urban Resource*, published by the Center on Urban & Metropolitan Policy, The Brookings Institution, Survey Series, December 2000. (with Ann O’M. Bowman)
- “Survey Examines Fiscal Practices,” *American City & County* (October 2000), 10.
- “Imagining Cityscapes,” *LandLines* 8:2 (March 1996), 1-4. (with Ann O’M. Bowman)
- “Stretching the Political Limits of User Fees,” *PATimes*, 1 January 1994, p. 8.
- “Staying in Shape: Public Works and the Maintenance Dilemma,” *Governing* (October 1992), 81-82.
- “Maintenance Key to Local Public Works,” *The Public’s Capital* 1:1 (July 1, 1989) p. 5.
- “A Clash of Titans: Political Scientists and Economists Examine the City,” Newsletter of the APSA Urban Politics and Urban Policy section, (Fall 1988), pp. 18-21 with Ann O’M. Bowman (reprinted in *Crossovers* [Summer 1989], newsletter of APSA’s Applied Political Science section)
- “State-Local Relations in Highway Policy,” *Intergovernmental Perspective* (Summer 1988), 24-25.

Monographs

- *Urban Vacant Land in the United States*, Working Paper of the Lincoln Institute of Land Policy, Cambridge, Massachusetts, 1998 (69 pp.) (with Ann O’M. Bowman)
- *City Fiscal Conditions*, Washington, D.C.: National League of Cities, [an annual report issued in 1991, 1992, 1993, 1994, 1995, 1996, 1997, 1998, 1999, 2000, 2001, 2002, 2003, 2004, 2005, 2006]
- *County Revenue and Expenditure Patterns*. Washington, DC: National Association of Counties, April 2000; *Revenue Patterns in American Counties: A Preliminary Investigation*, prepared for the National Association of Counties, July 1998 (with Jocelyn Johnston and Philip A. Russo, Jr.).
- “Fiscal Conditions of Ohio’s Cities and Villages,” *Cities & Villages* (with Philip A. Russo, Jr.) [a report issued in 1992, 1993, 1994]
- *Devolution of Federal Aid Highway Programs: Cases in State-Local Relations and Issues in State Law*. Washington, D.C.: U.S. Advisory Commission on Intergovernmental Relations, M-160, September 1988.
- *State-Local Highway Consultation and Cooperation: Perspectives of State Legislators*. Washington, D.C.: U.S. Advisory Commission on Intergovernmental Relations, SR-9, May 1988.
- *The Effects of the 1986 Tax Reform Act on City Finances: An Appraisal of Year One*. Washington, D.C.: National League of Cities, December 1987.
- *How the Public Works: Major Issues in Infrastructure Finance*. Washington, D.C.: National League of Cities, September 1986.
- *Tax Reform and City Capital Spending*. Washington, DC: National League of Cities, February 1986..
- “Ohio: A Case Study,” Appendix 17, in *Hard Choices: A Report on the Increasing Gap Between America’s Infrastructure Needs and Our Ability to Pay for Them*. Joint Committee Print for the Joint Economic Committee, U.S. Congress (Washington, D.C.:U.S. GPO, February 25, 1984).

INVITED SPEAKER AND CONFERENCE PARTICIPATION

- Keynote speaker at Midwest Public Finance Conference, “Trends in Local Government

- Condition,” Wichita, Kansas, 24 February 2005.
- “Capital Budgeting Strategies in the Retrenchment Era,” Government Finance Officers Association, Milwaukee, 15 June 2004.
 - “Capital Planning in a Time of Uncertainty,” Illinois Government Finance Officers Association annual meeting, Peoria, IL, 29 September 2003.
 - Roundtable on “Is the Federal-State-Local Partnership Being Dismantled?” at the National Press Club, Washington, DC, sponsored by the National League of Cities, September 2, 2003.
 - Invited presentation to the Prime Minister’s Privy Council on City Finances in the US, Ottawa, 17 July 2003.
 - Roundtable on “Impact of Federal Fiscal Policy On State and Local Fiscal Crises” at the National Press Club, Washington, DC, broadcast on C-Span and sponsored by the National League of Cities, May 27, 2003.
 - Invited Guest Speaker on panel “Urban Infrastructure and Transportation” at “The Illinois Economic Development Policy Conference,” December 12, 2002, Bloomington, Illinois.
 - “Managing the Fund Balance: Adopting Reserve Level Policies,” invited presentation to the annual meeting of the Government Finance Officers Association, June 11, 2000, Chicago.
 - “Alternative Revenue Sources in the New Economy,” presentation to the National League of Cities, December 3, 1999, Los Angeles, California.
 - “Capital Budgeting and Finance,” seminar for Government Finance Officers Association, November 15-16, 1999, Ft. Lauderdale, Florida.
 - Forum on Federations (invitation only), Mont Tremblant, Quebec, October 6-8, 1999.
 - “City Revenue Structures and the Current Fiscal Climate,” invited speaker at the Government Finance Officers Association annual meeting, Nashville, May 25, 1999.
 - “Municipalities in Transition,” invited speaker at National League of Cities annual meeting, Kansas City, Missouri, December 5, 1998.
 - “Making Theory Real: City Finance Trends, 1985-98,” invited presentation at the American Public Works Association annual meeting, Las Vegas, 15 September 1998.
 - “City Fiscal Conditions in 1998,” presented at the annual meetings of the Government Finance Officers Association, San Francisco, June 30, 1998.
 - Keynote speaker at conference on “The Future of Federal Polities: Issues for the 21st Century,” American Studies Research Centre, Hyderabad, India, 16-17 August 1996.
 - United States Information Agency, invited speaker for roundtables on American federalism at Bangalore and Madras, India, 18-20 August 1996.
 - “Devolution or Abdication?” invited guest speaker at the annual meeting of the National Federation of Municipal Analysts, Baltimore, May 9, 1996.
 - “Federalism and Regional Policy in Russia and the USA,” panelist, Novosibirsk, Russia, May 28-June 2, 1995, sponsored by the United States Information Agency.
 - USIA, invited panelist at the Vanderbilt Institute of Public Policy, South African Constitution Group, Nashville, May 3, 1995.
 - Invited panelist on “Foundations for Economic Development: New Demands on Infrastructure,” at the National League of Cities annual convention, Minneapolis, December 3, 1994.
 - “Ohio Cities’ Finances,” invited presentation to the annual meeting of the Municipal Finance Officers Association of Ohio, 1992, 1993, 1994.
 - “State-Local Relations,” invited presentation to state league directors at the Congressional City Conference, National League of Cities, Washington, DC, March 7, 1992.
 - “Urban Economic Development,” invited presentation to the Michigan Commission on Intergovernmental Relations, Lansing, MI, October 21, 1991.
 - “Coping with the New Federalism,” panelist for Local Government Exposition of the Michigan Commission on Intergovernmental Relations, Lansing, MI, September 11, 1991.
 - “In the Wake of Tax Reform,” invited speaker at the National League of Cities Congress of Cities,

Las Vegas, December 1987.

- “The State of Cities’ Infrastructure,” invited speaker at the National League of Cities Congress of Cities, San Antonio, December 1986.

[in addition, over 50 papers prepared for conferences; seven book reviews for journals]

PROFESSIONAL AFFILIATIONS

American Political Science Association

Section on Federalism and Intergovernmental Relations (President, 2006-08; Secretary-Treasurer, 1995-03; Executive Board, 1992-95; Program chair for 1994 annual meeting, New York)

Section on Public Administration

Section on Urban Politics (Program chair for 1998 annual meeting, Boston)

Midwest Political Science Association

American Society for Public Administration

Section on Budgeting and Financial Management (Secretary, 2001-03)

Section on Intergovernmental Administration and Management (Executive Committee, 1999-2008)

Association for Public Policy Analysis and Management

National Tax Association