

## CURRICULUM VITAE

1 July 2006

### **Michael A. Pagano**

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### **EDUCATION**

Ph.D., The University of Texas at Austin, 1980.

B.A., The Pennsylvania State University, 1973.

### **WORK EXPERIENCE**

- 2001- Professor and Director of Public Administration, University of Illinois at Chicago  
1980-2001 Assistant, Associate, and Professor of Political Science, Miami University; Director of Graduate Studies, 1995-2001.  
1985-86 Lincoln Government Fellow, scholar-in-residence program of the National League of Cities, Washington, D.C.  
1978-80 Senior Policy Analyst, CONSAD Research Corporation, Pittsburgh  
1977 Research Associate, Pittsburgh Regional Study Group, Economics Department, University of Pittsburgh.  
1975 Research Fellow, Social Science Research Council, Mexico City

### **PROFESSIONAL ACTIVITIES, APPOINTMENTS**

- Editor (with Susan Clarke and Gary Gaile), *Urban Affairs Review* (2001- )
- Featured columnist on local government fiscal issues, "The Third Rail," *State Tax Notes* (October 2003- )
- Invited member, (St. Louis) Metropolitan Forum Regional Fiscal Reform Panel (2005- )
- Advisory Board, Budget & Tax Policy Initiative of the Voices for Illinois Children (2006- )
- Co-editor (with Ann O'M. Bowman), *Annual Review of American Federalism, Publius: The Journal of Federalism* (1988-95)
- Editorial board member, *Public Budgeting and Finance* (2002-08), *Publius: The Journal of Federalism* (1995- ), *Journal of Public Administration Research and Theory* (1995-97), *Public Works Management & Policy* (1996- ), *State and Local Government Review* (1996-98; 2006-08)
- Member, Intergovernmental Issues Panel, US Government Accountability Office, 2004-
- Member, Committee for the Study of the Long-term Viability of Fuel Taxes for Transportation Finance of the Transportation Research Board, a unit of the National Academy of Sciences, 2003-06.
- Member, Steering Committee for the Third National Conference on Transportation Finance, Transportation Research Board, National Academies, 2002-04
- Fellow, Great Cities Institute, University of Illinois at Chicago, 2001-
- CSF: Publius, Board Member, 2000-2002

### **GRANTS and CONTRACTS**

- Grant from the Pew Charitable Trusts' Center on the States for the Government Performance Project. Principal Investigator on "infrastructure management" portion of grading states' management capacity (2006-08)
- Grant from Lincoln Institute of Land Policy, "City Revenue Structures, Constraints, and Challenges" (February 2006- )

- Grant from CEOs for Cities to prepare paper for national meeting, “Financing Infrastructure of the 21<sup>st</sup> Century City” (Nov 2005-May 2006).
- Grant from Pew Charitable Trusts for Government Performance Project. Principal Investigator on “infrastructure management” portion of grading states’ management capacity (2004-2006). Published in February 2005 issue of *Governing*.
- Grant from CEOs for Cities to study Chicago’s vacant land, “The Developability of Vacant Land: The Case of Chicago,” 2002 (with Rachel Weber).
- Grant from the Brookings Institution Center on Urban & Metropolitan Policy for a study on “Fiscal Capacity of Cities in Shaping Their Land Development Opportunities,” 2001-02.
- Grant from the Lincoln Institute of Land Policy to study vacant and fringe urban land, “Government and Vacant Land: Creating Cityscapes” (1997-2001).
- Grant from National League of Cities to monitor the adaptive behavior of a panel of cities over time, project titled “Municipalities in Transition” (1997- ).
- Grant from the National Academy of Sciences/National Research Council to prepare a paper on tax equity and metropolitan areas for the Committee on Improving the Future of U.S. Cities Through Improved Metropolitan Area Governance (1996-1997).
- Research Challenge Grant (Ohio Board of Regents) to develop a Municipal and Urban Policy Workshop within the Center for Public Management, Miami University (1994-95).
- Contract with National League of Cities to write annual city fiscal conditions report (1991- ).
- Grant from the National Association of Counties to study county fiscal conditions (1997-99).
- Gubernatorial (Ohio) Blue Ribbon Task Force on Water Resources Planning and Development, Infrastructure Financing Task Force (1993-1994).
- Contract with the U.S. Advisory Commission on Intergovernmental Relations to study the impacts of federal and state mandates on education achievement and performance (1993-1994).
- Co-Principal Investigator on economic development project for Hamilton, Ohio’s Main Street Area Association (May-August 1991).
- Co-principal investigator on research grant funded by the Lincoln Institute of Land Policy to study public capital mobilization and urban development patterns (1988-1989).
- Contract with U.S. Advisory Commission on Intergovernmental Relations to study problems and prospects of non-Interstate, federal-aid highway turnback proposal (1987-88).
- Lincoln Government Fellow, scholar-in-residence program to research municipal capital spending decisions, National League of Cities, Washington, D.C. (1985-86).
- Consultant to the State of Ohio to assist in preparation of the *Strategic Plan for the Eighties and Beyond* (1984).
- Principal Investigator to assess state infrastructure needs funded by the Cleveland Foundation and the State of Ohio for U.S. Joint Economic Committee (1983).
- Contract with U.S. Department of Health and Human Services, Assistant Secretary for Planning and Evaluation, to evaluate Merit Pay System (1981-1982).

## PUBLICATIONS

### Books/Edited Works

- Editor, *The Dynamics of Federalism in National and Supranational Political Systems* (London: Palgrave, forthcoming [2007]). (with Robert Leonardi)
- *Terra Incognita: Vacant Land and Urban Strategies* (Washington, DC: Georgetown University Press, 2004) (with Ann O’M. Bowman)
- Editor, *The Global Review of Federalism*, a special issue of *Publius: The Journal of Federalism* 32:2 (Spring 2002)
- *Cityscapes and Capital: The Politics of Urban Development*. Baltimore: The Johns Hopkins University Press, 1995. (with Ann O’M. Bowman) (reprinted in paperback edition, 1997)

- ❑ *Cities and Fiscal Choices: A New Model of Urban Public Investment*. Durham, NC: Duke University Press, 1985. (with Richard Moore)
- ❑ *Publius: The Journal of Federalism, Annual Review of American Federalism*, 1988-95 (7 volumes published, summer issues of 1989-1995), coeditor with Ann O'M. Bowman.
- ❑ Series coeditor (with John K. Mahoney) of *Challenge of a New Century: The Future of America's Cities* (Columbus: Ohio Municipal League). Volume I: *A New Agenda for Cities*, 1992 (by Richard Nathan). Volume II: *City Finances, City Futures*, 1993 (by John Mikesell).

#### Articles

- "Local Budgeting and Finance: 25 Years of Developments," *Public Budgeting & Finance* (Special Issue 2005): 3-45 (with Daniel R. Mullins).
- "City Fiscal Conditions in 2004," *State Tax Notes* 34:10 (December 6, 2004): 665-690.
- "Fend-for Yourself Federalism: The Impact of Federal and State Deficits on America's Cities," *Government Finance Review* (October 2003), 36-42. (with Christopher Hoene)
- "Municipal Capital Spending During the 'Boom'," *Public Budgeting & Finance* 22:2 (Summer 2002): 1-20.
- "Life at the Bottom of the Fiscal Food Chain: Examining City and County Revenue Decisions," *Publius: The Journal of Federalism* 30:1-2 (Winter 2000): 159-170. (with Jocelyn M. Johnston)
- "Approaches to Revenue Forecasting by State and Local Governments," *National Tax Association Proceedings-1999* (NTA, 2000): 205-221 (with Marilyn Rubin and Nancy Mantell).
- "State Limits and State Aid: An Exploratory Analysis of County Revenue Structure," *State and Local Government Review* 32:2 (Spring 2000): 86-97. (with Philip A. Russo, Jr. and Jocelyn M. Johnston)
- "Transforming America's Cities: Policies and Conditions of Vacant Land," *Urban Affairs Review* 35:4 (March 2000), 559-581. (with Ann O'M. Bowman).
- "Trends in Infrastructure Funding: The Other Year 2000 Problem," *Government Finance Review* (December 1998), 25-28.
- "Devolution or Abdication?" *Municipal Finance Journal* 17:4 (Winter 1997), 41-45.
- "Local Infrastructure: Intergovernmental Grants and Local Needs," *Public Works Management & Policy* 1:1 (July 1996), 28-39.
- "The State of American Federalism," *Publius: The Journal of Federalism* (Summer 1989-1995). (7 lead articles with Ann O'M. Bowman) "The State of American Federalism, 1990-1991," (with Ann O'M. Bowman and John Kincaid) translated and reprinted in Russian by the Foundation for Social and Political Studies, Moscow, December 1991.
- "Balancing Cities' Books in 1992: An Assessment of City Fiscal Conditions," *Public Budgeting & Finance* 13:1 (Spring 1993), 19-39.
- "Attributes of Development Tools: Success and Failure in Local Economic Development," *Economic Development Quarterly* 6:2 (May 1992), 173-186. (with Ann O'M. Bowman)
- "City Intervention: A Model of the Public Capital Mobilization Process," *Urban Affairs Quarterly* 27:3 (March 1992), 356-374. (with Ann O'M. Bowman)
- "State-Local Relations in the 1990s," *The Annals of the American Academy of Political and Social Science*, vol. 509 (May 1990), 94-105.
- "Cities' Responses to Tax Reform," *Municipal Finance Journal* 10:4 (1989), 319-333.
- "Fiscal Disruptions and City Responses: Stability, Equilibrium, and City Capital Budgeting," *Urban Affairs Quarterly* 23:1 (September 1988), 118-137.
- "Effects of Federal Tax Reform on Local Finances," *Publius: The Journal of Federalism* 18:3 (Summer 1988), 37-50.
- "State Capital Budgeting," *State and Local Government Review* 18:3 (Fall 1986), 95-100.
- "Old Wine in New Bottles? An Analysis and Preliminary Appraisal of the Surface Transportation Assistance Act of 1982," *Publius: The Journal of Federalism* 16:1 (Winter 1986), 181-197.

- “Notes on Capital Budgeting,” *Public Budgeting and Finance* 4:3 (Autumn 1984), 31-40.
- “The SES Performance Management System and Bonus Awards,” *Review of Public Personnel Administration* 4:2 (Spring 1984), 40-56.
- “Capital Formation, Supply-Side Economics, and the Public Sector,” *Southern Review of Public Administration* 6:4 (Winter 1983), 450-64. (with Richard Moore)
- “The Urban Public Sector as Leading or Lagging Sector in Economic Development,” *The Urban Interest* 4:2 (Fall 1982), 131-40.
- “Developing an Evaluation Design for the Senior Executive Service,” *Review of Public Personnel Administration* 2:3 (Fall 1982), 49-58. (with Mark A. Abramson, Bruce Buchanan, Richard G. Schmidt, Martin Strosberg, and Joseph S. Wholey)

#### Chapters in Books

- “In the Eye of the Beholder: The Dynamics of Federalism,” in Michael A. Pagano and Robert Leonardi, *The Dynamics of Federalism in National and Supranational Political Systems* (Palgrave: forthcoming [2007]), Ch. 1.
- “Vacant Land as Opportunity and Challenge” in Rosalind Greenstein and Yesim Sungu-Eryilmaz, eds. *Recycling the City: The Use and Reuse of Urban Land* (Cambridge, MA: Lincoln Institute of Land Policy, 2004), pp. 15-32 (with Ann O’M. Bowman)
- “Capital Budgets,” in Anne Kinney and Stephen Gauthier, eds., *Handbook on State and Local Government Finance: Concepts and Practices* (Chicago: Government Finance Officers Association, forthcoming) (with David R. Shock)
- “Metropolitan Limits: Intrametropolitan Disparities and Governance in US Laboratories of Democracy,” in Alan Altshuler, William Morrill, Harold Wolman, and Faith Mitchell, eds. *Governance and Opportunity in Metropolitan America* (Washington, DC: National Academy Press, 1999), pp. 253-292.
- “Good Governance in Federal Polities: Issues for the 21st Century,” in Kousar J. Azam, ed. *Federalism and Good Governance: Issues Across Cultures* (New Delhi: South Asian Publishers, 1998), Ch 2, pp. 11-22.
- “American Federalism: Issues for the Third Century,” in Kousar J. Azam, ed. *Federalism and Good Governance: Issues Across Cultures* (New Delhi: South Asian Publishers, 1998), Ch. 10, pp. 135-155. (with Sheila L. Croucher)
- “Budget Adjustments, City” in Jay Shafritz, ed. *The International Encyclopedia of Public Policy and Administration* (Boulder, CO: Westview Press, 1998), Vol. 1, pp. 225-233.
- “Other Agendas: Prescriptions, Descriptions and Pragmatics,” concluding chapter to *A New Agenda for Cities* (Columbus: Ohio Municipal League, 1992), pp. 97-120.
- “The Price of Leisure: User Fees and Recreational Facilities,” *The Municipal Year Book 1990* (Washington, DC: International City Management Association, 1990), 30-40.
- “Urban Infrastructure and City Budgeting: Elements of a National Urban Policy,” in Marshall Kaplan and Franklin James, eds. *The Future of National Urban Policy* (Durham, NC: Duke University Press, 1990), Ch. 6.
- “An Exploratory Evaluation of the Civil Service Reform Act’s Merit Pay System for GS 13-15’s,” in David Rosenbloom, ed. *Public Personnel Policy: The Politics of Civil Service* (Port Washington, NY: Associated Faculty Press, 1985), Ch. 10.
- “Emerging Issues in Financing Basic Infrastructure,” in Peter Bearse, ed. *Mobilizing Capital: Program Innovation and the Changing Public/Private Interface in Development Finance* (New York: Elsevier, 1982), 423-447. (with Richard Moore)

#### Other Publications

- “Fiscal Recession Continues in 2004,” *Research Brief on America’s Cities* (September 2004).  
<http://www.nlc.org/content/Files/RMPctyfiscalcondbrf04.pdf>

- “Cities’ Challenges Continue to Worsen in 2003,” Research Brief on America’s Cities (November 2003). [http://www.nlc.org/nlc\\_org/site/files/pdf/fsbrief03a.pdf](http://www.nlc.org/nlc_org/site/files/pdf/fsbrief03a.pdf)
- “Cities Confront Tough Choices as Fiscal Conditions Decline—Economic Recovery Threatened,” *Research Brief on America’s Cities* (May 2003) (with Christopher W. Hoene) [http://www.nlc.org/nlc\\_org/site/files/reports/fbrief03a.pdf](http://www.nlc.org/nlc_org/site/files/reports/fbrief03a.pdf)
- *City Fiscal Structures and Land Development*, A Discussion Paper Prepared for the Brookings Institution Center on Urban and Metropolitan Policy and CEOs for Cities, April 2003. <http://www.brook.edu/dybdocroot/es/urban/publications/paganovacant.pdf>
- *Vacant Land in Cities: An Urban Resource*, published by the Center on Urban & Metropolitan Policy, The Brookings Institution, Survey Series, December 2000. (with Ann O’M. Bowman)
- “Survey Examines Fiscal Practices,” *American City & County* (October 2000), 10.
- “Imagining Cityscapes,” *LandLines* 8:2 (March 1996), 1-4. (with Ann O’M. Bowman)
- “Stretching the Political Limits of User Fees,” *PATimes*, 1 January 1994, p. 8.
- “Staying in Shape: Public Works and the Maintenance Dilemma,” *Governing* (October 1992), 81-82.
- “Maintenance Key to Local Public Works,” *The Public’s Capital* 1:1 (July 1, 1989) p. 5.
- “A Clash of Titans: Political Scientists and Economists Examine the City,” Newsletter of the APSA Urban Politics and Urban Policy section, (Fall 1988), pp. 18-21 with Ann O’M. Bowman (reprinted in *Crossovers* [Summer 1989], newsletter of APSA’s Applied Political Science section)
- “State-Local Relations in Highway Policy,” *Intergovernmental Perspective* (Summer 1988), 24-25.

#### Monographs

- *Urban Vacant Land in the United States*, Working Paper of the Lincoln Institute of Land Policy, Cambridge, Massachusetts, 1998 (69 pp.) (with Ann O’M. Bowman)
- *City Fiscal Conditions*. Washington, D.C.: National League of Cities, [an annual report issued in 1991, 1992, 1993, 1994, 1995, 1996, 1997, 1998, 1999, 2000, 2001, 2002, 2003, 2004, 2005]
- *County Revenue and Expenditure Patterns*. Washington, DC: National Association of Counties, April 2000; *Revenue Patterns in American Counties: A Preliminary Investigation*, prepared for the National Association of Counties, July 1998 (with Jocelyn Johnston and Philip A. Russo, Jr.).
- “Fiscal Conditions of Ohio’s Cities and Villages,” *Cities & Villages* (with Philip A. Russo, Jr.) [a report issued in 1992, 1993, 1994]
- *Devolution of Federal Aid Highway Programs: Cases in State-Local Relations and Issues in State Law*. Washington, D.C.: U.S. Advisory Commission on Intergovernmental Relations, M-160, September 1988.
- *State-Local Highway Consultation and Cooperation: Perspectives of State Legislators*. Washington, D.C.: U.S. Advisory Commission on Intergovernmental Relations, SR-9, May 1988.
- *The Effects of the 1986 Tax Reform Act on City Finances: An Appraisal of Year One*. Washington, D.C.: National League of Cities, December 1987.
- *How the Public Works: Major Issues in Infrastructure Finance*. Washington, D.C.: National League of Cities, September 1986.
- *Tax Reform and City Capital Spending*. Washington, DC: National League of Cities, February 1986..
- “Ohio: A Case Study,” Appendix 17, in *Hard Choices: A Report on the Increasing Gap Between America’s Infrastructure Needs and Our Ability to Pay for Them*. Joint Committee Print for the Joint Economic Committee, U.S. Congress (Washington, D.C.:U.S. GPO, February 25, 1984).

#### **INVITED SPEAKER AND CONFERENCE PARTICIPATION**

- Keynote speaker at Midwest Public Finance Conference, “Trends in Local Government Condition,” Wichita, Kansas, 24 February 2005.
- “Capital Budgeting Strategies in the Retrenchment Era,” Government Finance Officers Association, Milwaukee, 15 June 2004.

- “Capital Planning in a Time of Uncertainty,” Illinois Government Finance Officers Association annual meeting, Peoria, IL, 29 September 2003.
- Roundtable on “Is the Federal-State-Local Partnership Being Dismantled?” at the National Press Club, Washington, DC, sponsored by the National League of Cities, September 2, 2003.
- Invited presentation to the Prime Minister’s Privy Council on City Finances in the US, Ottawa, 17 July 2003.
- Roundtable on “Impact of Federal Fiscal Policy On State and Local Fiscal Crises” at the National Press Club, Washington, DC, broadcast on C-Span and sponsored by the National League of Cities, May 27, 2003.
- Invited Guest Speaker on panel “Urban Infrastructure and Transportation” at “The Illinois Economic Development Policy Conference,” December 12, 2002, Bloomington, Illinois.
- “Managing the Fund Balance: Adopting Reserve Level Policies,” invited presentation to the annual meeting of the Government Finance Officers Association, June 11, 2000, Chicago.
- “Alternative Revenue Sources in the New Economy,” presentation to the National League of Cities, December 3, 1999, Los Angeles, California.
- “Capital Budgeting and Finance,” seminar for Government Finance Officers Association, November 15-56, 1999, Ft. Lauderdale, Florida.
- Forum on Federations (invitation only), Mont Tremblant, Quebec, October 6-8, 1999.
- “City Revenue Structures and the Current Fiscal Climate,” invited speaker at the Government Finance Officers Association annual meeting, Nashville, May 25, 1999.
- “Municipalities in Transition,” invited speaker at National League of Cities annual meeting, Kansas City, Missouri, December 5, 1998.
- “Making Theory Real: City Finance Trends, 1985-98,” invited presentation at the American Public Works Association annual meeting, Las Vegas, 15 September 1998.
- “City Fiscal Conditions in 1998,” presented at the annual meetings of the Government Finance Officers Association, San Francisco, June 30, 1998.
- Keynote speaker at conference on “The Future of Federal Polities: Issues for the 21st Century,” American Studies Research Centre, Hyderabad, India, 16-17 August 1996.
- United States Information Agency, invited speaker for roundtables on American federalism at Bangalore and Madras, India, 18-20 August 1996.
- “Devolution or Abdication?” invited guest speaker at the annual meeting of the National Federation of Municipal Analysts, Baltimore, May 9, 1996.
- “Federalism and Regional Policy in Russia and the USA,” panelist, Novosibirsk, Russia, May 28-June 2, 1995, sponsored by the United States Information Agency.
- USIA, invited panelist at the Vanderbilt Institute of Public Policy, South African Constitution Group, Nashville, May 3, 1995.
- Invited panelist on “Foundations for Economic Development: New Demands on Infrastructure,” at the National League of Cities annual convention, Minneapolis, December 3, 1994.
- “Ohio Cities’ Finances,” invited presentation to the annual meeting of the Municipal Finance Officers Association of Ohio, 1992, 1993, 1994.
- “State-Local Relations,” invited presentation to state league directors at the Congressional City Conference, National League of Cities, Washington, DC, March 7, 1992.
- “Urban Economic Development,” invited presentation to the Michigan Commission on Intergovernmental Relations, Lansing, MI, October 21, 1991.
- “Coping with the New Federalism,” panelist for Local Government Exposition of the Michigan Commission on Intergovernmental Relations, Lansing, MI, September 11, 1991.
- “In the Wake of Tax Reform,” invited speaker at the National League of Cities Congress of Cities, Las Vegas, December 1987.

- “The State of Cities’ Infrastructure,” invited speaker at the National League of Cities Congress of Cities, San Antonio, December 1986.

[in addition, over 50 papers prepared for conferences; seven book reviews for journals]

### **PROFESSIONAL AFFILIATIONS**

American Political Science Association

Section on Federalism and Intergovernmental Relations (President, 2006-08; Secretary-Treasurer, 1995-03; Executive Board, 1992-95; Program chair for 1994 annual meeting, New York)

Section on Public Administration

Section on Urban Politics ( Program chair for 1998 annual meeting, Boston)

Midwest Political Science Association

American Society for Public Administration

Section on Budgeting and Financial Management (Secretary, 2001-03)

Section on Intergovernmental Administration and Management (Executive Committee, 1999-2008)

Association for Public Policy Analysis and Management

National Tax Association