



NEWSLETTER

Section on Intergovernmental Administration and Management

Chair: Craig Wheeland

Email: craig wheeland@villanova.edu

Volume 31 - Summer 2007 - Number 2

Chair Elect: Jack Meek

Email: meekj@ulv.edu



Much of the conversation among SIAM members at the 2007 ASPA conference centered on the research agendas emerging from various groups of scholars within SIAM. The articles in this newsletter provide some information about these research opportunities.

When I reflect on the kind of research SIAM members might pursue, I recall George Frederickson's *John Gaus Lecture* delivered at the 1999 American Political Science Association and reprinted in *PS: Political Science and Politics*. I recommend Frederickson's lecture as a preface for how we might develop and provide coherence to multiple research agendas within SIAM.

Frederickson (December 1999, 710) suggested public administration could be repositioned as a field of political science because of its use of "network theory and governance theory, as well as the little theory of administrative conjunction, all within the general

framework of institutionalism" to address the "challenges of high fragmentation and the disarticulation of the state." He suggests these theories help us understand the features of contemporary public management practice, such as the "declining relationship between jurisdiction and public management," the declining "capacity of the state to deal with complex social and economic issues," and redefining *public* to go beyond government to include "those organizations and institutions that contract with government to do governmental work, those institutions and organizations that are essentially public serving – the so-called nongovernmental organizations – and the wide range of organizations and institutions that are essentially quasi-governmental in their relationship with citizens, such as privately held utilities."

The challenges Frederickson describes in his lecture affect governments around the world and as such a

comparative approach will prove beneficial.

I am pleased to inform you that SIAM will co-sponsor the 4th Annual Trans-Atlantic Dialogue (4th TAD) to be held at Bocconi University in Milan, Italy from June 12-14, 2008. The theme of the conference is "The Status of Inter-Governmental Relations and Multi-level Governance in Europe and the US." Paper proposals will be due in February 2008. Once the 4th TAD Call for Papers is finalized, information will be available through SIAM's web site among other sources.

Two members of SIAM's Executive Committee, Jack Meek and J. Ed Benton, have volunteered to represent SIAM as co-chairs of the 4th TAD. I want to offer my thanks to Marc Holzer who is one of the organizers of the 4th TAD for inviting SIAM to be a co-sponsor of the conference.

I look forward to seeing you at the 2008 ASPA meeting,

Craig Wheeland

Section on Intergovernmental Administration and Management (SIAM)

2007 ASPA Conference

March 26, 2007

At the 2007 ASPA Conference SIAM held an executive committee meeting and a full membership meeting. Below is a summary of the two meetings.

The 2007 Stone Awards were presented to:

- A. Academic Award: Professor James H. Svara, Arizona State University
- B. Practitioner Award: Mr. Alan Ehrenhalt, Executive Editor of Governing Magazine
- C. Junior Stone Award: Mr. Manoj Shrestha, Florida State University (accepted on his behalf by advisor Rick Feiock)

See page 5 of the newsletter for profiles on the award winners.

David Hamilton will serve as the SIAM Representative on the ASPA Program Committee for 2008.

Ed Benton, Membership Chair, reported that SIAM is currently at approximately 400 members and has added 10 this year while other sections are losing members. Ed will once again be sending letters to members who do not renew their membership. There was good interest in the SIAM booth. The members present shared ideas for attracting others to the SIAM booth.

The Treasurer's Report was distributed. As of March 26, 2007 the total revenues were \$10,506.32, total expenditures were \$8,498.38 and the fund balance was \$7,839.19. Thanks to Pat Atkins and James Ward SIAM has received its rebates that were overdue. The budget report was approved. (See page 3 for the complete Treasurer's report).

The SIAM Executive Committee Election Results were reported by Chair, Craig Wheeland: Executive Committee members with the 2005-2007 terms are completed: David Hamilton (Roosevelt University), Jocelyn Johnston (American University) and Chris Hoene (National League of Cities). All three agreed to be nominated for another term and all three were elected by the membership. Their next term is for 2007-2010. Congratulations to David, Chris and Jocelyn. Anyone interested in serving in the future is encouraged to contact Craig.



Kendra Stewart &
Craig Wheeland

Kendra Stewart was recognized for her service as SIAM newsletter editor since 2002. The newsletter committee was recognized and thanked for their tireless efforts. Kendra is stepping down as the newsletter editor after the summer newsletter. Barbara Blumer has agreed to serve as the new Newsletter Editor and will take over in the Fall of 2007.

The SIAM-Tribal Relations Working Group was recognized for their hard work in developing a charter and a charge. Special thanks and credit were given to Luke Jones for all of his work on this. The purpose of the charter is to stimulate research and practice exercises regarding Tribal issues. The Board unanimously approved the charter. Anyone interested in working on these issues should contact Luke or Kurt Thurmaier. The working group included Luke, Kurt, Pat Atkins, Doug Ihrke, and Jim Svara.

The State and Local Government Review (SLGR) Report was delivered by Michael Scicchitano, Editor. This year SLGR experienced the highest number of manuscript submissions to date. There has been an increase in subscriptions by 141. They are continuing to focus on reaching out to graduate students, libraries, government agencies and state and local governments. SLGR is considering publishing a special edition with additional one time funding. The Vinson Institute at the University of Georgia continues to subsidize the journal financially.

Continued on next page

SIAM – Section on Intergovernmental Administration and Management
Statement of Revenue, Expenses and Changes in Fund Balance

For Fiscal Year Ending 4/30/2007

REVENUES

| | |
|-----------------------|--------------------|
| Rebates | \$12,587.00 |
| Interests | 31.15 |
| Meetings | 0.00 |
| Workshops | 0.00 |
| Grants | 0.00 |
| Other | 0.00 |
| TOTAL REVENUES | \$12,618.15 |

EXPENSES

| | |
|--|-------------------|
| Personnel | \$2,000.00 |
| Travel | 704.19 |
| State and Local Government Review (Journal) | 4,285.77 |
| National Conference/Section Meetings | 200.00 |
| Awards (Plaques) | 384.41 |
| Miscellaneous (Checks Ordered) | 8.00 |
| Printing/Duplicating | 00.00 |
| Postage | 00.00 |
| Speakers | 00.00 |
| TOTAL EXPENSES | \$7,582.37 |
| REVENUES in Excess of Expenses | \$5,035.78 |
| FUND BALANCE, BEGINNING OF YEAR | \$3,930.32 |
| FUND BALANCE, END OF YEAR | \$8,966.10 |

2007 ASPA Conference

(From previous page)

Congratulations were given to Deil Wright for being honored with the Rita Mae Kelly Award by ASPA's Section on Women in Public Administration (SWPA).

John Kamensky announced that the Kennedy School of Government Innovations Awards Program is going to be 20 years old and IBM is supplementing the program with \$100,000 this year.

A lengthy discussion was held regarding the agenda for intergovernmental research today. Members decided that this should be the topic for the summer newsletter that you are now viewing!

**AMERICAN SOCIETY FOR PUBLIC ADMINISTRATION (ASPA)
SECTION ON INTERGOVERNMENTAL
ADMINISTRATION and MANAGEMENT (SIAM)**

Call for Nominations: “Donald C. Stone Student Paper Award”

SIAM is pleased to announce that it is currently seeking nominations of graduate or undergraduate research papers written for a course or independent study for the “Donald C. Stone Student Paper Award.” The winner will receive a plaque and some financial support to cover travel expenses to the ASPA Annual Conference at The Fairmont Dallas Hotel in Dallas, TX (March 7-11, 2008) from SIAM. The award will be presented at SIAM’s annual Business Meeting during the ASPA Conference.

Eligibility: The paper should address the topic of Intergovernmental Relations and/or Intergovernmental Management and should clearly demonstrate the integration of theory and practice. Papers should be no longer than 25 - 30 double-spaced pages. Only papers completed from January 31, 2007 to September 1, 2007 will be considered.

Sponsorship: Students may solicit a faculty nominator, or faculty may initiate the nomination process. Papers should be submitted with a brief statement by the faculty nominator that highlights why the paper should be considered for the award.

Deadline for Submission: A copy of the paper, faculty statement of justification, the student’s name, college or university and current e-mail contact information should be submitted by e-mail as an MSWord or RTF file to Dr. Chris Stream, Department of Public Administration, University of Nevada Las Vegas, 4505 Maryland Parkway, Box 456026, Las Vegas, NV 89154-6026 by 5 pm October 1, 2007.

Review Process: A panel of academics and practitioners representing SIAM’s current membership will recommend the recipient to the SIAM Board of Directors.

Awardee Notification: The awardee will be notified by November 1, 2007.

SIAM Working Group on Interlocal Relations

by: Kurt Thurmaier

The SIAM working group on Interlocal Relations is inviting SIAM members (and anyone else interested in the topic) to join the working group. The goal of the working group is to encourage research and practice exchanges between scholars and managers who are engaged in the practice or study of interlocal collaborations.

Interlocal collaborations take many forms, including informal and formal interlocal agreements (ILAs). These ILAs can be structured between municipalities, between counties, between cities and counties, and between cities or counties and special districts. Some ILAs also include nonprofit organizations (such as economic development corporations) and planning organizations and councils of government (COGs).

The SIAM working group is developing a website to facilitate exchanges, post current research, and link to relevant websites. For example, the state of Iowa now has a searchable database of all interlocal agreements (called 28E agreements in Iowa) registered with the Secretary of State. Visit <http://www.sos.state.ia.us/28e/> to search for agreements by type of service or type of local government.

There is also a link to the research on Iowa agreements directed by professors Kurt Thurmaier and Yu-Che Chen (now at Northern Illinois University). The SIAM working group website will also feature work on interlocal agreements by the Southeast Michigan Council of Governments (www.semco.org) and other organizations. The website will also post announcements and papers from seminars and conferences on interlocal collaboration, such as the 2005 conference at Wayne State University organized by Dr. Jered Carr (see http://digitalcommons.wayne.edu/interlocal_coop/). To join the working group or for more information, contact Kurt Thurmaier (kthur@niu.edu).

Donald Stone Award Winners

Practitioner Award: Alan Ehrenhalt

Alan Ehrenhalt has served as executive editor of GOVERNING since 1991. He started at GOVERNING in 1988 as political editor and served as deputy editor before taking on his current role. Prior to joining GOVERNING, Ehrenhalt's professional career included stints with the Associated Press, *The Washington Star*, and *Congressional Quarterly*.



Alan Ehrenhalt & Craig Wheeland

Ehrenhalt is also a contributor to the *New York Times* Book Review and op-ed page, the *Washington Post Book World*, and the *Wall Street Journal*. He is the author of three books: *The United States of Ambition*, published in 1991, *The Lost City*, published in 1995, and *Democracy in the Mirror*, published in 1999. He was the creator and editor of the first four editions of *Politics in America*, a biennial reference book profiling all 535 members of Congress.

Ehrenhalt is a graduate of Brandeis University and holds an MS in journalism from Columbia. He was a Nieman Fellow at Harvard from 1977-1978; a Visiting Scholar at the University of California, Berkeley, in 1987-1988; a Regents' Lecturer at UCLA in 2006; and is an adjunct faculty member at the Jepson School of Leadership Studies, at the University of Richmond. In 2000, he was the winner of the American Political Science Association's McWilliams award for distinguished contributions to the field of political science by a journalist.

Academic Award: Jim Svara

James H. Svara is a Professor in School of Public Affairs and is Director of the Center for Urban Innovation at Arizona State University. He has served on the faculty of the University of North Carolina at Greensboro where he directed the Public Administration Program, and at North Carolina State University where he was director of the Public Administration Program from 1990-1998 and head of the department from 1998-2005. He was a visiting scholar at Southern Denmark University in 1998 and 2006.



Jim Svara & Craig Wheeland

In his research and teaching, his focus is on local government politics, management, and ethics. He has a special interest in the roles and responsibilities of elected and administrative leaders in local government.

Dr. Svara is the author of numerous journal articles and book chapters, and the books he has written include: *Official Leadership in the City: Patterns of Conflict and Cooperation*; *A Survey of America's City Councils: Two Decades of Continuity and Change*; *Facilitative Leadership in Local Government: Lessons from Successful Mayors and Chairpersons* (editor and contributor); *Leadership at the Apex: Political-Administrative Relations in Western Local Government* (co-authored with Poul Erik Mouritzen from Denmark); and *The Ethics Primer for Public Administrators in Government and Nonprofit Organizations*.

He is a fellow of the National Academy of Public Administration and an honorary member of the International City/County Management Association. He has served as a member of the National Council of the American Society for Public Administration and chair of SIAM. He is currently on the board of the Alliance for Innovation and a member of the ICMA Strategic Planning Committee. Dr. Svara has spoken at meetings of the International City/County Management Association, the National League of Cities, and the National Association of Counties, as well as to students and organizations of local government officials in twelve states and five foreign countries. Dr. Svara has served as a consultant to city governments on charter revision in several states and to the Forum for Executive Public Management in Denmark, and he contributed to the drafting of the 7th and 8th editions of the Model City Charter of the National Civic League. He received a B.A. in history from the University of Kentucky and the Ph.D. in political science from Yale University.

NAPA'S WORK ON INTERGOVERNMENTAL PARTNERSHIPS

Submitted by: Carl Stenberg

In 1996 Congress eliminated the United States Advisory Commission on Intergovernmental Relations (ACIR). Since 1961, ACIR had served as a nonpartisan forum for identifying and assessing trends in federalism and intergovernmental relations, collecting data and conducting research on intergovernmental fiscal, policy, and program issues, and making recommendations for improving relations between the national, state, and local governments. State and local representatives accounted for the majority of the Commission's 21 members. Until recently, no successor body had been established, even though scholars, practitioners, and the Public Interest Groups often lamented the demise of the Commission.

Since 2004 the National Academy of Public Administration (NAPA) has been collaborating with other interested parties to create an on-going organizational capacity to continue the convening and research functions of the former ACIR. Established in 1967 and chartered by Congress, NAPA is an independent source of advice and assistance for every level of government. Most of the Academy's work is conducted by a small Academy staff under the guidance of 600 elected fellows.

NAPA's federalism-related efforts have been spearheaded by its Center for Intergovernmental Relations and Standing Panel on the Federal System. During 2005 and 2006, the Academy produced four products that dealt with key intergovernmental trends, issues, and developments. These are:

1. ***Ensuring the Future Prosperity of America; Addressing the Fiscal Future*** (November 2005). The NAPA Board of Directors created a Committee on the Fiscal Future to make observations and recommendations about the state of fiscal policy and ways to strengthen the budget process. The report identifies approaches federal, state, and local governments could use to deal with their financial issues, especially the increasing structural deficit, and strategies for promoting public understanding.
2. ***Beyond Preemption: Intergovernmental Partnerships to Enhance the New Economy*** (May 2006). At the request of the National Governors Association, a panel of three NAPA Fellows examined how globalization, new technologies, fading governmental boundaries, and growth of borderless markets and communications networks had transformed governance and in particular had accelerated federal preemption of state and local authority. The panel developed a "blueprint" of alternative ways to meet national goals in this context, and recommended federal legislative and

executive tools and multi-state strategies to implement more effective intergovernmental partnerships.

3. ***Financing Governments in the 21st Century: Intergovernmental Collaboration Can Improve Fiscal and Economic Goals*** (July 2006). NAPA has launched a series of Intergovernmental Forums to convene federal, state, and local leaders to discuss shared challenges, much like ACIR used to do. The first forum focused on trends that were placing unprecedented pressure on revenue systems and public finances, what intergovernmental revenue principles should be recognized, and how policy-makers could think about them from an intergovernmental perspective. This Forum received financial support from the "Big Seven" Public Interest Groups. A second Forum on transportation infrastructure funding was offered in February 2007.
4. ***National Agenda for the Support of Intergovernmental Research 2006*** (July 2006). In light of the trends that are transforming governance and creating intergovernmental friction, what research and data collection should be undertaken to inform policy-makers? Prepared by the staff of the Center for Intergovernmental Relations, and based partly on a survey of NAPA Fellows, this report identifies ways to strengthen capacity to carry out intergovernmental research, and suggests focusing this capacity on four priority areas: emergency management and homeland security; aging population; health care; and revenue and fiscal affairs.

For further information please contact:

Paul Posner, Chair

NAPA Standing Panel on the Federal System
George Mason University
703-993-3957
pposner@gmu.edu

Jim Frech, Director

NAPA Center for Intergovernmental Relations
1100 New York Avenue, NW – Suite 1090 East
Washington, DC 20005
202-347-3190
jfrech@napawash.org

Carl Stenberg, Past Chair

NAPA Board of Directors
University of North Carolina at Chapel Hill
919-962-2377
Stenberg@sog.unc.edu

SIAM Board Members

2007-2008

Chair

Craig Wheeland 2006-2008
Department of Political Science
Villanova University
craig.wheeland@villanova.edu

Treasurer

James D. Ward, PhD
Associate Professor of Political Science
Mississippi University for Women
James_Ward80@hotmail.com

Chair Elect

Jack Meek 2006-2008
Department of Public & Health Management
College of Business & Public Management
University of La Verne
meekj@ulv.edu

Newsletter Editor

Barbara Blumer
Clark County, Nevada
BBR@co.clark.nv.us

Past Chair

Pat Atkins 2006-2008
George Washington Institute of Public Policy
patkins@gwu.edu

Membership Chair

J. Edwin Benton
Department of Government & International Affairs
University of South Florida
jbenton@chuma.cas.usf.edu

Secretary

Christopher Stream
Department of Public Administration
University of Nevada Las Vegas
Chris.Stream@unlv.edu

2005-2008

Mary Jane Kuffner Hirt
Department of Political Science
Indiana University of Pennsylvania
mjkh26@comcast.net

John Kamensky
Associate Partner and Senior Fellow
IBM Center for the Business of Government
jmkamensky@comcast.net

Michael A. Pagano
Public Administration Program
University of Illinois at Chicago
MAPagano@UIC.edu

2006-2009

Richard Feiock
Askew School of Public Administration & Policy
Florida State University
rfeiock@coass.fsu.edu

Douglas Ihrke
Dept. of Political Science
University of Wisconsin-Milwaukee
dihrke@uwm.edu

Heidi Koenig
Division of Public Administration
Northern Illinois University
hkoenig@niu.edu

2007-2010

Hamilton, David K.
School of Policy Studies
Roosevelt University
dhamilto@roosevelt.edu

Jocelyn M. Johnston
Department of Public Administration
School of Public Affairs
jocelyn@american.edu

Chris Hoene
Research and Municipalities in Transition Program
Hoene@nlc.org

Ex Officio Members

State and Local Government Review Editor

Michael J. Scicchitano
Carl Vinson Institute of Government
University of Georgia
mscicc@ufl.edu

ASPA National Council Representative

Greg Gould
Division of Emergency Management
Fort Richardson, Arkansas
Greg_Gould@ak-prepared.com